



July 16, 2015

Mike Spadafore
MPO Liaison
KDOT Transportation Planning
700 SW Harrison St.
Topeka, KS 66603

Re: FHMPO 2015 UPWP

Dear Mr. Spadafore:

The Flint Hills Metropolitan Planning Organization (FHMPO) Policy Board approved Amendment #1 to the 2015 Unified Planning Work Program (UPWP) on July 15, 2015. The FHMPO is requesting KDOT's approval and for the amendment to be forwarded on to FHWA and FTA for their concurrence.

The FHMPO held a 15-day public comment period, during which no comments were received.

If you have questions or need additional information regarding this letter, please contact me at (855) 785-3472 or Stephanie@FlintHillsRegion.org.

Sincerely,

A handwritten signature in blue ink that reads "Stephanie Watts".

Stephanie Watts
Transportation Planner

Enclosures: 2015 UPWP Amendment #1

Unified Planning Work Program

2015



Amendment #1

Amendment Approved: July 15, 2015

Original Approved: November 19, 2014

Title VI Note

The Flint Hills Metropolitan Planning Organization (FHMPO) hereby gives public notice that it is the policy of the agency to assure full compliance with Title VI of the Civil Rights Act of 1964, the Civil Rights Restoration Act of 1987, Executive Order 12898 on Environmental Justice, and related statutes and regulations in all programs and activities. Title VI requires that no person in the United States of America shall, on the grounds of race, color, sex, or national origin, be excluded from the participation in, be denied the benefits of, or be otherwise subjected to discrimination under any program or activity for which the FHMPO receives federal financial assistance. Any person who believes they have been aggrieved by an unlawful discriminatory practice under Title VI has a right to file a formal complaint with the FHMPO. Any such complaint must be in writing and filed with the FHMPO's Title VI Coordinator within one hundred and eighty (180) days following the date of the alleged discriminatory occurrence. For more information, or to obtain a Title VI Discriminatory Complaint Form, please see our website at www.FlintHillsRegion.org/FHMPO.

Disclaimer

The preparation of this report has been financed in part through funds from the Federal Highway Administration and Federal Transit Administration, U. S. Department of Transportation, under the Metropolitan Planning Program, Section 104(f) of Title 23, U.S. Code. The contents of this report do not necessarily reflect the official views or policy of the U.S. Department of Transportation.

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Introduction

What is the UPWP?

The Flint Hills Metropolitan Planning Organization (FHMPO) Unified Planning Work Program (UPWP) identifies and budgets for the regional transportation planning projects that the FHMPO and its planning partners will undertake during 2015. The two sources of funding for carrying out the planning activities come from the Consolidated Planning Grant (CPG), which is comprised of Planning (PL) funds from the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) Section 5303 funds and local contributions. The CPG funds are administered by the Kansas Department of Transportation (KDOT) and allocated to the FHMPO each year based on a formula. The CPG funds require a non-federal match.

This UPWP was developed in cooperation with the Kansas Department of Transportation (KDOT), the Federal Highway Administration (FHWA), and the Federal Transit Administration (FTA).

What is the FHMPO transportation planning process?

The metropolitan transportation planning process provides a forum for informed decision making to improve and enhance a safe, efficient and dependable regional transportation system. This decision-making process is cooperative, comprehensive, and continuous. It requires extensive coordination and cooperation with jurisdictional partners, local, state, and federal agencies, other stakeholders, and the public to identify common issues, concerns, and priorities for the regional transportation system.

What is the FHMPO's role in the transportation planning process?

The FHMPO is the designated Metropolitan Planning Organization (MPO) for the Manhattan Urbanized Area. The FHMPO region includes four cities (Manhattan, Junction City, Ogden, and Grandview Plaza), portions of three counties (Riley, Pottawatomie and Geary Counties) as well as the southern portion of the Fort Riley Military Base.

What is MAP-21?

The Moving Ahead for Progress in the 21st Century (MAP-21) is the federal legislation that currently regulates and funds the Flint Hills MPO transportation planning process. MAP-21 calls for MPOs to use a performance based planning approach and to use federal funding programs to achieve the following goals:

- **Safety**—To achieve a significant reduction in traffic fatalities and serious injuries on all public roads.
- **Infrastructure condition**—To maintain the highway infrastructure asset system in a state of good repair.
- **Congestion reduction**—To achieve a significant reduction in congestion on the National Highway System (NHS).
- **System reliability**—To improve the efficiency of the surface transportation system.
- **Freight movement and economic vitality**—To improve the national freight network, strengthen the ability of rural communities to access national and international trade markets, and support regional economic development.

- **Environmental sustainability**—To enhance the performance of the transportation system while protecting and enhancing the natural environment.
- **Reduced project delivery delays**—To reduce project costs, promote jobs and the economy, and expedite the movement of people and goods by accelerating project completion through eliminating delays in the project development and delivery process, including reducing regulatory burdens and improving agencies' work practices.

2014 FHMPO Accomplishments

The activities listed below are the major activities the FHMPO completed during 2014:

- Adopted the Public Participation Plan
- Initiated the Flint Hills Transportation Plan and regional Intelligent Transportation Systems Architecture
- Adopted the Title VI Program Guidance
- Adopted the Limited English Proficiency Plan
- Initiated the first bicycle and pedestrian count program in the region

2015 Planning Priorities

The main priorities for the FHMPO for 2015 will be:

- Completion of the Travel Demand Model
- Adoption of the Flint Hills Transportation Plan
- Adoption of the Regional Intelligent Transportation Systems Architecture
- Work with K-State Planning and Engineering Students to create a Downtown Corridor Plan for Ogden
- Expand the Annual Bicycle and Pedestrian Counts to include Junction City

Overview of 2015 UPWP Tasks

The regional transportation planning activities and products contained in this UPWP are categorized in to four major tasks:

- Task 1.0 –MPO Support and Administration
- Task 2.0 - Public Involvement
- Task 3.0 – Long-Range Planning
- Task 4.0 – Short-Range Planning

Amendment #1 Summary of Changes

- Included a new task to extend the on-call legal contract an additional year (as allowed by the current agreement) in Activity 1.1
- Added the activity “2014 Year-end Report” to Activity 1.2. This should have been included originally, as this is a document the MPO produces each year.
- Added “Work with New Boston Creative Group (hired by FHRC) to develop a new website and logo for the FHMPO (the website will likely not be transitioned from the current platform until 2016)” to Sub-task 2.2.
- Added the development of the Competitive CPG application for the Multimodal Integration Study to Activity 3.1.
- Added “Activity 4.1.2—East Manhattan/US-24 Corridor Bluetooth Project” and “Activity 4.1.3—Downtown Ogden Corridor Plan”
- Activity 4.1.4 was updated to include the activities managed by the Flint Hills Regional Transit Administration’s (FHRTA) Transit and Mobility Manager

Budget Changes:

- Included a new column to reflect 5307 funds utilized by the Flint Hills Regional Transit Administration (FHRTA) for administration and planning efforts.
- Reduction of consultant costs associated with both the Travel Demand Model and Flint Hills Transportation Plan based on 2014 expenditures.
- Overall adjustment to line items based on the hours and costs spent to-date and the activities remaining in 2015.

Task 1.0—MPO Support and Administration

Sub-tasks

- 1.1 – General Program Administration
- 1.2 – UPWP and Budget
- 1.3 – Policy Board and TAC Meeting Support
- 1.4 – Professional Development and Training
- 1.5 – Vacation, Sick Leave, and Holiday Pay

2015 Goals

- Develop and adopt the 2016 UPWP and annual budget.

Sub-task 1.1—General Program Administration

Manage and administer the FHMPO agency and metropolitan transportation planning process in compliance with federal and state rules and regulations.

Activity 1.1 – General MPO Management and Administration

Lead Agencies: FHMPO and FHRC

General management and administration of the MPO, which includes the following activities and all other related activities:

- Overall agency leadership and management
- Perform staff performance evaluations
- Manage the hiring process for interns
- Oversee and meet with interns to discuss projects and other tasks assigned
- Process travel vouchers, maintain records, and process payments
- Process payroll
- Process financial documents to purchase and pay for goods, services and materials
- Complete timesheets and monthly activity reports
- Attend weekly staff meetings
- Provide quarterly updates on FHMPO activities to the FHRC Board
- Participate in financial audit—yearly
- Process contract extension for the On-call Legal Consultant

Sub-task 1.2—Unified Planning Work Program (UPWP)

Develop and maintain the annual UPWP and budget, process monthly billings, and quarterly progress reports.

Activity 1.2 – UPWP and Budget

Lead Agencies: FHMPO and FHRC

Develop and maintain the UPWP and budget including the following detailed activities and all other related activities:

- Draft, finalize, and adopt the 2016 UPWP and budget
- Maintain the 2015 UPWP and budget through UPWP amendments, as necessary

- Compile and submit monthly reimbursement requests to KDOT
- Compile and submit quarterly progress reports to KDOT
- Develop and distribute 2014 Year-end Report
- Manage the FHMPO funding streams
- Track the status of the UPWP budget and activities
- Maintain the annual Consolidated Planning Grant contract and any subsequent amendments
- Carry out UPWP-related public involvement activities
- Maintain the FHMPO's 5-year budget
- Begin drafting 2015 Annual Report

Products

2015 Reimbursement Requests—Monthly

2014 4th Quarter Activities Report

2014 Annual Report—1st Quarter

2014 Year-end Report—2nd Quarter

2015 1st Quarter Activities Report— 2nd Quarter

2015 2nd Quarter Activities Report – 3rd Quarter

2015 3rd Quarter Activities Report – 4th Quarter

2015 UPWP Amendment #1 – 3rd Quarter

2016 UPWP—4th Quarter

Sub-task 1.3—Policy Board and TAC Meeting Support

Support the Policy Board and TAC committees with meeting packet development, distribution and other meeting support and administrative duties.

Activity 1.3 – Policy Board and TAC Meeting Support

Lead Agencies: FHMPO and FHRC

Meeting support includes the following detailed activities and all other related activities.

- Develop, compile, and distribute meeting packets, including agendas, staff reports, and any additional information
- Record and transcribe meeting minutes
- Send out meeting agendas
- Maintain Policy Board and TAC committee bylaws
- Maintain committee membership and mailing lists
- Update iPads for Policy Board Members to use at monthly meetings

Sub-task 1.4—Professional Development and Training

Increase knowledge of metropolitan transportation planning process, regulations, planning techniques, and other relevant topics through professional development, education, and training opportunities.

Activity 1.4 – Professional Development

Attend relevant trainings, workshops, conferences, webinars, and other educational opportunities:

- National Highway Institute (NHI)
- National Transit Institute (NTI)
- Federal Highway Administration (FHWA) or Federal Transit Administration (FTA)
- American Planning Association (APA) National Conference in Seattle, WA

- Kansas Chapter of the American Planning Association (KS APA) Quad-State Conference in Kansas City, MO
- Kansas Association of Metropolitan Planning Organizations (KAMPO) – bi-yearly
- Flint Hills Regional Leadership Program—Pending selection into program

Priority areas for FHMPO staff training in 2015 include:

- MAP-21
- Performance Measures
- Long-range transportation planning

Task 2.0—Public Involvement

Sub-tasks

2.1 – Public Involvement Documents

2.2 – General Outreach

Sub-task 2.1 – Public Involvement Documents

The Public Participation Plan, Title VI Program Guidance, and Limited English Proficiency Plan were all developed and adopted in 2014. Each of these documents will be reviewed for any necessary changes and updated accordingly.

Products

2015 Title VI Annual Report—3rd Quarter

Sub-task 2.2 – General Outreach

Developing, updating, and distributing general information about the Flint Hills MPO planning process and products includes the following detailed activities and all other related activities.

- Develop pamphlets, handouts, brochures, and other publications
- Update social media sites
- Develop and maintain Public Involvement Contact Database
- Maintain FHMPO website
- Work with New Boston Creative Group (hired by FHRC) to develop a new website and logo for the FHMPO (the website will likely not be transitioned from the current platform until 2016)
- Make presentations to local organizations and clubs, as requested
- Attend County Commission press conferences, as requested
- Provide updates to local radio stations, as requested
- Work with local media outlets to provide updates

Task 3.0—Long-Range Planning

Sub-tasks

3.1 – General Long-Range Planning

3.2 -- Travel Demand Model

3.3 – Flint Hills Transportation Plan

2015 Goals

- Adoption of the region’s first long-range transportation plan, called the Flint Hills Transportation Plan
- Completion of the Travel Demand Model

Sub-task 3.1 – General Long-Range Planning

Participate in regional long-range planning activities including the following:

- US-24 Corridor Stakeholder Meetings (Quarterly)
- Activities related to the Manhattan Area or Junction City Comprehensive Plans
- Participation in the development of K-State North Campus (Kimball) Corridor Plan
- Participate in the update of the Coordinated Public Transit-Health and Human Services Transit Plan (CPT-HSTP)

Activity 3.1—Multimodal Integration Study

Timeframe: May 2015—October 2017

Hire a consultant to help prepare a regional Multimodal Integration Study. This study would include three main elements: Manhattan fixed-route realignment study, regional bike/ped master plan, and an identification of multimodal hubs. Opportunities to expand the region’s ITS system will be identified for each of these elements. This project will be procured as one project, but will essentially have three deliverables for each of the elements. It is essential that all three elements are developed concurrently and have a lot of coordination, which is why it is preferable to have one firm do all three.

*This activity is pending the award of Competitive CPG money by KDOT.

Product

CPG Carryover Application--2nd Quarter

Procurement Documents—4th Quarter

Signed Contract with Consultant—4th Quarter 2015

Draft Documents—2nd Quarter 2017

Final Documents—3rd Quarter 2017

Sub-task 3.2 – Travel Demand Model

Activity 3.2 – Travel Demand Model Development

Timeframe: December 2013 – Spring 2015

Work with Olsson Associates to finalize the development of the region’s TDM, including final scenario runs and documentation of the process.

Product

Calibration Report—2nd Quarter

Sub-task 3.3 – Flint Hills Transportation Plan

Activity 3.3 – Flint Hills Transportation Plan Development

Timeframe: December 2013 – December 2015

The FHMPPO will continue to work with URS Corporation on the development and adoption of the region’s first long-range transportation plan. Activities include:

- Monitoring the agreement and invoices
- Bi-weekly conference calls with the consultant team
- Bi-monthly meetings with the FHTP Project Advisory Committee
- Participation in the FHTP process
- Development of ITS Architecture

FHTP Non-Salary Expenses: There is a line item in the budget that includes expenses related to the FHTP that are neither FHMPPO salaries nor consultant expenses. These items are directly related to the FHTP and will be tracked separately in order to maintain historical data for FHTP expenses. This line item will include the following:

- Advertising (newspapers, radio, etc)
- Printing costs (maps, FHTP business cards, meeting materials, etc)
- Mileage to attend public meetings and presentations related to FHTP
- Supplies for public meetings and outreach activities

Products

FHTP Draft Document – October 2015

FHTP Final Document – December 2015

ITS Architecture – August 2015

Task 4.0—Short-Range Planning

Sub-tasks

4.1 – General Short-Range Planning Activities

4.2 – Transportation Improvement Program (TIP)

2015 Goals

- Development and approval of 2016-2019 TIP
- Second Annual Bike and Pedestrian Counts (including Junction City)

Sub-task 4.1—General Short-Range Planning Activities

Develop and maintain FHMPPO maps and data to support the planning process. Participate in local and regional planning activities and initiatives that support the FHMPPO’s multimodal planning process.

- Prepare maps, data, or other materials.
- Participate in federal, state, and local committees and advisory groups on issues concerning the metropolitan transportation planning process, including:
 - Serve as a member of the Manhattan Chamber of Commerce Transportation Committee
 - Serve as a member on the Flint Hills Area Transportation Agency Board
 - Staff lead for the Chambers’ Regional Transportation Target Advisory Group
 - Serve on the Flint Hills Regional Transit Administration Technical Committee
- Collection of bike rack data and usage in Manhattan
- Work with K-State to apply for designating K-State as a Bicycle Friendly University by League of American Bicyclists

Activity 4.1.1 – Bike/Ped Count Project

Organize and execute the second year of bicycle and pedestrian counts following the National Bicycle and Pedestrian Documentation Project. The counts are taken using volunteers and FHMPPO staff in September.

- Submit count information to the National Bicycle and Pedestrian Documentation Project

Activity 4.1.2—East Manhattan/US-24 Corridor Bluetooth Project

The FHMPPO will be applying for CPG Carryover Funds to purchase Bluetooth readers to install at several intersections along the US-24 Corridor and adjacent roadways to collect information to use for an origin and destination (O&D) study for the Marlatt Extension.

- Meet with stakeholders to determine scope of project
- Compile funding application and submit to KDOT
- Draft MOU between City, County and FHMPPO
- Prepare procurement documents and post bid documents (if funded)
- Create selection committee to review submittals (if funded)

Product

CPG Carryover Application--2nd Quarter

Installation/Maintenance Agreements between Manhattan, Pottawatomie County, and FHMPPO—2nd Quarter

Procurement Documents—3rd Quarter

Signed Contract with Contractor—4th Quarter

Activity 4.1.3—Downtown Ogden Corridor Plan

Timeframe: Summer 2015 – December 2015

The MPO has the opportunity to partner with the City of Ogden and Kansas State University’s Department of Civil Engineering and Department of Landscape Architecture and Regional and Community Planning to prepare a corridor plan for the future vision of Ogden’s main corridor, which connects K-18 to one of the main gates of Fort Riley. MPO staff will assist in the public involvement portion of the project. FHMPPO staff will work with Ogden during the summer to hold at least one public meeting to understand how the citizen’s envision the corridor. This will set parameters for the students on which elements to either consider as part of their design or avoid.

Activity 4.1.4—Regional Transit Activities

The Flint Hills Area Transportation Agency (FHATA) has several transit activities that will continue into 2015.

- Continue to work with KDOT on transit regionalization efforts for the Flint Hills Region (FHMPPO, FHRTA & FHATA)
- Planning activities regarding the inter-city shuttle between Manhattan, Fort Riley and Junction City (FHRTA and FHATA)
- Planning related to Junction City fixed-route service (FHATA & FHRTA)
- Planning for centralized dispatching service (FHATA)
- Provide technical support and participate in the Flint Hills Regional Transit Administration (FHMPPO, FHRTA, and FHATA)

Table 1: FHATA Planning Activities Summary of Costs

FHATA Led Planning Activity	ATA Contribution
Junction City Fixed-Route Service	\$20,000
Manhattan-Wamego Transit Route	\$3,000
Centralized Dispatching Service	\$15,000
Jardine Route/Park and Ride Service	\$1,500

Below are the planning activities to support the costs for the FHRTA:

- Hire Regional Transit and Mobility Manager
- Submitted Title VI Program to Federal Transit Administration (FTA) for review.
- Develop and submit Disadvantaged Business Enterprise (DBE) Goal Setting Methodology to FTA for review
- Draft and then publish DBE Goal for 45 day public comment period
- Issue Urbanized Area Formula Program – Section 5307 -Request for Applications
- Submit Business Model for the Flint Hills Coordinated Transit District Proposal to Kansas Department of Transportation (KDOT) for review
- Draft and adopt 2014 – 2016 FHRTA Budget
- Complete Request for Proposal (RFP) for Contracted Transit Services
- Issue RFP for Contracted Transit Services
- Attend National Transit Institute (NTI) Training
- Attend South West Transit Association (SWAT) Training
- Implement the Flint Hills Coordinated Transit District Business Model
- Create Facebook and Twitter Account

Sub-task 4.2 – Transportation Improvement Program (TIP)

Develop and maintain a fiscally constrained Transportation Improvement Program (TIP) that programs regional transportation system improvement projects to be implemented over the next four years.

Activity 4.2.1 – 2014-2017 TIP Maintenance

- Prepare reporting documents, including the Annual Listing of Obligated Projects
- Coordinate with planning partners regarding TIP activities
- Carry out TIP-related public involvement activities
- Process Quarterly Amendments for the 2014-2017 TIP until the 2016-2019 TIP is approved
- Provide letters of support to project sponsors as needed

Activity 4.2.2—2016-2019 TIP Development

- Develop the 2016-2019 TIP for the August 2015 Amendment
- Amend the 2016 TIP as needed

Products

2014-2017 TIP Amendment #5—1st Quarter

2014-2017 TIP Amendment #6—3rd Quarter

2016-2019-TIP—2nd Quarter

2016-2019 TIP Amendment #1—4th Quarter

2015 Annual Listing of Federally Obligated Projects – 4th Quarter

Appendix A: UPWP Budget Summary

UPWP Task	Description of 2015 Activities	FHMPO	FHRTA
1.0	<i>MPO Support and Administration</i>	\$ 65,016.18	
1.1	General Program Administration	\$ 27,198.80	
	Salaries and Benefits	\$ 19,598.80	
	Total Operating Expenses	\$ 7,600	
	Advertising	\$ 400	
	Audit Fees	\$ 1,000	
	Bike/Ped Count Expenses	\$ 300	
	Mileage Reimbursement	\$ 1,200	
	Office Expenses	\$ 1,750	
	Office Supplies	\$ 300	
	Phone/Internet Service	\$ 1,250	
	Postage	\$ 100	
	Printing and Photocopying Services	\$ 900	
	Software	\$ -	
	Independent Legal Services	\$ 400	
1.2	UPWP and Budget	\$ 16,849.74	
1.3	Policy Board and TAC Meeting Support	\$ 4,553.71	
1.4	Professional Development and Training	\$ 10,457.42	
	Salaries and Benefits	\$ 6,807.42	
	Registration and Travel Expenses	\$ 3,650.00	
1.5	Vacation/Sick Leave/Holiday Pay	\$ 5,956.50	
2.0	<i>Public Involvement</i>	\$ 6,343.76	
2.1	Public Participation	\$ 638.20	
2.2	General Outreach	\$ 5,705.57	
3.0	<i>Long-Range Planning</i>	\$ 215,752.65	
3.1	General Long-Range Planning Activities	\$ 4,254.64	
3.2	Travel Demand Model	\$ 10,203.07	
	Salaries and Benefits	\$ 5,203.07	
	Consultant Services: Travel Demand Model	\$ 5,000.00	
3.3	Flint Hills Transportation Plan	\$ 201,294.94	
	Salaries and Benefits	\$ 18,593.56	
	FHTP Non-Salary Expenses	\$ 1,000.00	
	Consultant Services: FHTP	\$ 181,701.38	
4.0	<i>Short-Range Planning</i>	\$ 18,867.58	\$ 123,123.93
4.1	General Short-Range Planning Activities	\$ 13,947.48	\$ 123,123.93
4.2	TIP	\$ 4,920.10	
	TOTAL	\$ 305,980.17	\$ 123,123.93

2015 FHMPO Funding Breakout	Federal Funds	Local Funds	Total
	\$158,359.00	\$147,621.17	\$305,980.17

2015 FHRTA Funding Breakout	FTA 5307	State Funds	Local Funds	Total
	Budget Breakout	\$48,593.56	\$62,381.98	\$12,148.39

*For a breakout of FHRTA costs by activity, please visit: www.FlintHillsTransit.org

Appendix B: Certification of Restrictions on Lobbying

I, Dave Lewis, the Flint Hills Metropolitan Planning Organization (MPO) Policy Board Chairperson, hereby certify on behalf of Flint Hills MPO that to the best of my knowledge:

(1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

(2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

(3) The undersigned shall require that the language of this certification be included in the award documents for all sub awards at all tiers (including subcontracts, sub grants, and contracts under grants, loans, and cooperative agreements) and that all sub recipients shall certify and disclose accordingly.

The certification is a material representation of fact upon which reliance is placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code.

Executed this 19th day of November 2014.

By  _____
Policy Board Chairperson
Flint Hills Metropolitan Planning Organization